January 27, 2015

Report Card: Evaluating efforts to reduce consumer wildlife crime in Hanoi

Consumer wildlife crime reduction campaign methodology
In 2013, ENV developed and implemented an evaluation system to assess the prevalence of consumer wildlife crime in major cities of Vietnam, and evaluate the effectiveness of efforts by authorities in addressing violations reported within their jurisdictions.

As an initial step in this process, intensive consumer wildlife crime surveys were carried out inspecting all restaurants, hotel, market, bars, pet shops, and traditional medicine shops in each of four districts of Hanoi including Ba Dinh, Dong Da, Hoan Kiem and Tay Ho districts. The results of these initial surveys were reported to district People’s Committees and relevant enforcement agencies. After a period of 60 days, ENV conducted follow up surveys of all establishments where violations had been previously reported, to determine the effectiveness of enforcement measures following the initial report to the district level People’s Committees. The results were reported in an evaluation report to the city government released in May 2014.

Following the report in May, a third round of inspections were carried out in Oct 2014 in all four districts to determine if enforcement efforts had resulted in further reduction in consumer wildlife crime.

Additionally, in May and June of 2014, two baseline surveys were also carried out in Cau Giay and Long Bien districts, bringing the total of districts that are involved in the consumer wildlife crime enforcement campaign to six districts.

The results of the surveys in Cau Giay and Long Bien districts were reported to each district’s People’s Committees and the district Forestry Protection Department.

Utilizing the same methodology used for the original four districts surveyed in Hanoi in 2013, Cau Giay and Long Bien districts were then given a period of 60 days to address violations within their jurisdiction after which ENV conducted follow up inspections of each establishment for which a violation was previously reported to evaluate the success of enforcement measures.

Table 1: Overview of violations by establishment type for all six districts in Hanoi

<table>
<thead>
<tr>
<th>Type of establishment</th>
<th>Total no. of establishments inspected</th>
<th>Number of establishments with violations</th>
<th>Percentage of establishments with violations</th>
</tr>
</thead>
<tbody>
<tr>
<td>Restaurants</td>
<td>1,507</td>
<td>339</td>
<td>23 %</td>
</tr>
<tr>
<td>TCM</td>
<td>114</td>
<td>35</td>
<td>31 %</td>
</tr>
<tr>
<td>Pet shop</td>
<td>71</td>
<td>31</td>
<td>44 %</td>
</tr>
<tr>
<td>Hotel</td>
<td>132</td>
<td>1</td>
<td>1 %</td>
</tr>
<tr>
<td>Bar/wine shop</td>
<td>68</td>
<td>1</td>
<td>2 %</td>
</tr>
<tr>
<td>Market</td>
<td>29</td>
<td>1</td>
<td>3 %</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>1,921</strong></td>
<td><strong>408</strong></td>
<td><strong>21 %</strong></td>
</tr>
</tbody>
</table>
I. Hanoi Report Card

1. Prevalence of crime
Evaluates the prevalence of consumer wildlife crime in Hanoi based on inspections of consumer establishments

Score: 21%
Violations were recorded in 21% of 1,921 business establishments inspected in six districts of Hanoi city. Restaurants were the most common form of business where violations were discovered accounting for 83% of all violating businesses (408).

These figures suggest that two out of ten establishments in Hanoi are operating in violation of wildlife protection laws.

Chart 1: Prevalence of wildlife consumer violations discovered in 1,921 establishments inspected in Hanoi

2. Success of authorities in addressing violations
Evaluates success in efforts to reduce consumer wildlife crime in Hanoi

Score: 51%
Overall, district authorities in Hanoi have reduced consumer wildlife crime by 51% since the enforcement campaign began in 2013 eliminating violations in 209 of 408 business establishments where crimes were originally reported. If the two most recently surveyed districts, Cau Giay and Long Bien (which are still in the first phase of the reduction campaign) are not included in the evaluation, the four original districts succeeded in reducing crime by 64% overall compared to 39% in May of 2014, a further reduction of 25%.

Chart 2: Number of businesses with wildlife consumer violations after two rounds of monitoring in Hanoi
3. Success in addressing live animal cases
Evaluates the outcome of cases reported to authorities in Hanoi involving live animals

Score: 31%
Within 2014, a total of 29 cases relating to possession, selling or advertising of live animals were reported to Hanoi authorities by ENV. Despite the fact that the authorities responded to all 29 cases, only a third of the cases (31%) resulted in a successful outcome. Success rates in dealing with live animal cases in Hanoi decreased slightly from the May 2014 evaluation.

Note: Live animal cases include all cases involving live animal violations reported to authorities during 2014 from anywhere within the city. In accordance with procedures, each case is reported immediately to district and city authorities by telephone. A “successful case” is therefore defined as a response by authorities resulting in a confiscation of the animal(s) reported.

Comments: The most common live animal violation involved possession of lorises, macaques and leopard cats. The primary cause for failure by authorities in dealing with live animal cases remains the lack of a timely and decisive response by authorities, and in some cases, failure to take action when illegal animals are discovered. However, a portion of the unsuccessful cases included incidents during which the animals were no longer present or hidden by owners at the time of the inspection by authorities.

4. Responsiveness to wildlife crime cases reported by the public through ENV
Evaluates the responsiveness of authorities in addressing wildlife crimes reported by the public in Hanoi

Score: 85%
The responsiveness of authorities to crimes reported by the public through ENV’s Wildlife Crime Hotline was 85%.

Responsiveness is measured based on feedback from authorities following a report by ENV on a violation that originated from the public. Responsiveness is therefore only a measure of how the authorities respond to the public, not an indicator of a successful enforcement intervention.
Comments: Responsiveness to publicly reported crimes was generally excellent in 2014. However, ENV contends that the responsiveness of authorities to public reports of violations should be near 100% as public participation in helping stop wildlife crime should be encouraged by the efforts and actions of authorities.

II. Comparison of consumer crime by district

1. Comparing the prevalence of wildlife crime by district
Evaluates the prevalence of consumer wildlife crime in each district based on inspections of consumer establishments

Key results
District with the highest crime rate: Long Bien, 42%
Districts with the lowest crime rate: Ba Dinh and Hoan Kiem, 15%

Consumer wildlife crime was the most prevalent in Long Bien district with 42% business establishments recorded violating wildlife regulations. The abundance of violations in Long Bien can be explained in part by the presence of Le Mat snake village where snake and other wildlife products are advertised and sold.
Cau Giay ranked second with 28%, much higher than other Hanoi districts surveyed in 2013.

Chart 3: Comparison showing prevalence of consumer wildlife crimes at business establishments by district in Hanoi

2. Success in addressing violations by district
Evaluates effectiveness of the enforcement campaign based on the reduction of consumer wildlife crime in businesses that were previously inspected by district.

Key results
Highest performing district: Hoan Kiem district, 77% reduction in crime
Lowest performing district: Long Bien, 32% reduction in crime
All districts in Hanoi showed an improved performance in addressing consumer wildlife crime. Hoan Kiem district ranked most successful with a crime reduction rate of 77%, and further reduction of 38% compared to the May 2014 report.

Ba Dinh district also showed a huge improvement moving with an overall reduction of 59%, up from 24% in May 2014. Meanwhile, Dong Da succeeded in further reduction of consumer crime showing an overall reduction of 66%. While Tay Ho also showed a 16% further reduction in crime, the district has the poorest performance of the original four districts.

Cau Giay and Long Bien respectively took the two last positions when comparing all six Hanoi districts. However, this was the first evaluation for each of these two new districts and thus, better performance can be expected in the next phase based on continued enforcement efforts by each of the districts.

Chart 4: Comparison of performance in addressing consumer wildlife crime by district in Hanoi

<table>
<thead>
<tr>
<th>District</th>
<th>2nd round inspection</th>
<th>3rd round inspection</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ba Dinh</td>
<td>24%</td>
<td>59%</td>
</tr>
<tr>
<td>Dong Da</td>
<td>39%</td>
<td>59%</td>
</tr>
<tr>
<td>Hoan Kiem</td>
<td>77%</td>
<td>66%</td>
</tr>
<tr>
<td>Tay Ho</td>
<td>28%</td>
<td>44%</td>
</tr>
<tr>
<td>Cau Giay</td>
<td>34%</td>
<td>32%</td>
</tr>
<tr>
<td>Long Bien</td>
<td>32%</td>
<td>34%</td>
</tr>
</tbody>
</table>

III. Comparison of consumer crime in Hanoi and other cities

The following comparison shows how Hanoi compares overall with other cities in Vietnam that are also participating in the consumer wildlife crime enforcement campaign.

1. Comparison of the prevalence of consumer wildlife crime in four cities
Evaluated the prevalence of consumer wildlife crime in each city based on inspections of consumer establishments

Key results
City with the highest crime rate: Hanoi, 21% of all consumer establishments inspected
City with the lowest crime rate: Hue, 12% of all consumer establishments surveyed

Chart 5: Prevalence of consumer wildlife crime comparison among Hanoi, Ho Chi Minh, Dong Ha and Hue
2. Success in addressing consumer wildlife crime in four cities
Evaluates effectiveness of the enforcement campaign based on the reduction of consumer wildlife crime in businesses that were previously inspected by city

Key results
City with the most successful reduction of consumer wildlife crime overall: Hanoi, 51%
City with the lowest reduction in consumer wildlife crime overall: Hue, 40%

Comment: Hanoi out-performed other cities in addressing consumer wildlife crimes reported as results of the surveys with an average of a 51% success rate overall compared to 46% in Ho Chi Minh, 43% in Dong Ha and 40% in Hue city.

Chart 6: Success in addressing consumer wildlife crime comparison among Hanoi, Ho Chi Minh, Dong Ha and Hue
IV. Conclusion

The consumer wildlife crime reduction campaign in Hanoi continues to show signs of success with the number of violations decreasing steadily in most districts. The performance of the original four districts, Dong Da, Ba Dinh, Tay Ho, and Hoan Kiem, shows an overall reduction of 64%, a significant improvement over the May 2014 evaluation. The districts of Long Bien and Cau Giay, having just completed only the first phase of the campaign, lag behind other districts and require stronger efforts by district authorities to reduce consumer crime and achieve performance levels in line with other Hanoi districts.

ENV strongly encourages city authorities to utilize a combined strategy of strengthening enforcement through the Forest Protection Department, Police, Market Management, and other relevant agencies to eradicate consumer crime while increasing efforts to raise awareness and reduce consumer demand through the mass media, particularly on television and radio.

ENV further urges district authorities to utilize existing laws and regulations to strengthen enforcement efforts and deter violations by business owners. In cases where business owners fail to comply with the law, more forceful measures are necessary including imposing stronger punishment, and in cases where warnings and punishment fail to deter criminal behavior, revocation of business licenses and closure of businesses.

Wildlife crime survey and evaluation planned for 2015

In 2015, ENV will continue the third round inspection in Cau Giay and Long Bien district to reassess the effectiveness of the district authorities in dealing with consumer wildlife crime following this evaluation report. Another evaluation report for the two districts will be submitted in the middle of the year to the Hanoi People's Committee.

Additionally, intensive surveys will be out again during 2015 in all four districts that were surveyed in 2013 to evaluate the result of the campaign.